

MUNICIPALITY OF THE COUNTY OF
ANTIGONISH

COMMITTEE OF THE WHOLE AGENDA

Tuesday, August 6, 2019, 6:30 pm

Council Chambers

Municipal Administration Building

285 Beech Hill Road

Beech Hill, NS B2G 0B4

1. Call to Order – Chairman, Warden Owen McCarron
2. Approval of Agenda
3. Approval of the June 18, 2019 Committee of the Whole Minutes
4. Business Arising from the Minutes
5. Delegations
There are no delegations.
6. Continuing Business
 - a. Recreation Inclusion Supports and Accessibility Updates
 - b. MPAL Memorandum of Understanding
 - c. Community Partnership Grant Update
7. New Business
 - a. Consideration of an Inter-Municipal IT Service
 - b. Consideration of Applications to the Solar Electricity for Community Buildings Program
The Municipality has prepared two applications for this program, both ground mounted 75 kW systems. One application locates the system at on the field between the Public Works Building and Municipal Office. The other locates the system at the Beech Hill Transfer Station.
8. Reports from Inter-Municipal Boards, Committees and Commissions
 - a. Antigonish Heritage Museum Board
 - b. Antigonish Arena Commission
 - c. Antigonish Crime Prevention
 - d. Eastern District Planning Commission
 - e. Eastern Regional Solid Waste Management Committee
 - f. Eastern-Straight Regional Enterprise Network
 - g. Pictou Antigonish Regional Library
 - h. RK MacDonald Nursing Home
9. Community Events
This item provides Councillors with an opportunity to briefly bring to the attention of Council events that are taking place in their communities.
10. Staff Reports
 - a. RCMP Monthly Report - June 2019

11. Additions to the Agenda
12. In Camera Items
13. Adjournment

MUNICIPALITY OF THE COUNTY OF
ANTIGONISH

Committee of the Whole Meeting Minutes

Tuesday, June 18, 2019, 5:30 pm
Council Chambers
Municipal Administration Building
285 Beech Hill Road
Beech Hill, NS B2G 0B4

Present were: Warden Owen McCarron
Deputy Warden Hugh Stewart
Councillor Mary MacLellan
Councillor Donnie MacDonald
Councillor Vaughan Chisholm
Councillor Remi Deveau
Councillor John Dunbar
Councillor Neil Corbett
Councillor Bill MacFarlane

Regrets: Councillor Gary Mattie

Staff Present: Glenn Horne, Clerk-Treasurer
Beth Schumacher, Deputy Clerk
Shirlyn Donovan, Strategic Initiatives Coordinator
John Bain, Director - Eastern District Planning Commission

Also Present: Sam MacDonald, The Casket
Bill Garvie
Duncan MacDonald

1. Call to Order – Chairman, Warden Owen McCarron

The meeting of the Committee of the Whole was called to order by the Chair, Warden McCarron, at 5:34pm.

2. Approval of Agenda

Warden McCarron called for any additions or deletions to the agenda.

Moved By Councillor MacDonald

Seconded By Councillor Corbett

That the agenda be approved as presented.

Motion Carried

3. **Approval of June 4, 2019 Committee of the Whole Minutes**

Warden McCarron called for any errors or omissions in the minutes.

Moved By Councillor Deveau

Seconded By Councillor Chisholm

That the Committee of the Whole minutes of June 4, 2019 be approved as presented

Motion Carried

4. **Business Arising from the Minutes**

There was no business arising from the minutes.

5. **Delegations**

a. **Mr. Bill Garvie - Garvie Road**

Mr. Bill Garvie and Duncan MacDonald from Garvie Road spoke to the Committee about their roadway, which is a private road in the County. There are 17 homes on the roadway, and several have water and sewer services. Mr. Garvie is looking to see whether there are any options for the Municipality to take over the road, or if there are options regarding maintenance. Discussion followed. Mr. Garvie and Mr. MacDonald were thanked for their presentation, and Warden McCarron noted that the request would be referred to the Asset Management Committee.

6. **Continuing Business**

a. **Special Event Permit - NS Summer Fest**

Mr. Horne reviewed the conditions that have been reviewed and approved for the Special Event Permit for NS Summer Fest, which is being held at The Keppoch.

Moved By Councillor Chisholm

Seconded By Deputy Warden Stewart

The Committee recommends that Municipality issue a Special Event Permit for NS Summer Fest.

Motion Carried

b. **Strategic Priorities Update**

Mr. Horne reviewed the Strategic Priorities list that was included in the agenda and gave a detailed update on each of the items listed for the Committee's information. Discussion followed.

c. **Discussion of Northern Pulp**

Warden McCarron opened the floor for any comments or questions that may have come up from the information that was presented about the treatment and disposal

of wastewater and the Northern Pulp facility. Several members of the Committee noted that they found the session informative. Discussion followed.

7. **New Business**

a. **Minimum Planning Standards Updates**

Mr. Bain provided an overview of the MGA amendments regarding planning matters, as outlined in a memo that Mr. Bain provided to the Committee. Mr. Bain reviewed the proposed regulations and explained how that might translate to the current planning documents in the Municipality. Discussion followed. Mr. Bain will draft a letter for the Municipality.

b. **Reduction of Taxes Due to House Fire - AAN 09009116**

Mr. Horne reviewed a request for a reduction in taxes for a property where the home was destroyed by fire earlier in the year. Based on the assessment provided in the PVSC fire letter, the amount of the reduction would be \$4034.56.

Moved By Councillor MacFarlane

Seconded By Councillor Deveau

The Committee recommends that the Municipality provide a reduction of taxes in the amount of \$4034.56 for AAN09009116 due to property destroyed by fire.

Motion Carried

8. **Reports from Inter-Municipal Boards, Committees and Commissions**

a. **Antigonish Heritage Museum Board**

Councillor MacDonald provided an update of activities at the Musuem and information from the board meeting that took place on June 10th.

b. **Antigonish Arena Commission**

An arena commission meeting is expected to take place on June 27th. This will be the first official meeting of the new board structure.

c. **Antigonish Crime Prevention**

Councillor Deveau provided an update of the meeting that took place during the week previous. The Senior Safety Coordinator is back in the office for four days a week. An update will be forwarded by email.

d. **Eastern District Planning Commission**

No further updates from the last meeting. Mr. Bain provided members of the Committee with a summary of the 2018/19 Development Control numbers.

e. **Eastern Regional Solid Waste Management Committee**

Councillor MacDonald sent around highlights from the June meeting of the ERSWM committee, and spoke to several highlights. A summary of the monthly activities of the committee was forwarded to Council by email.

f. **Eastern-Straight Regional Enterprise Network**

Mr. Horne provided an update on the dissolution process.

g. **Pictou Antigonish Regional Library**

Councillor MacLellan provided several updates from the Library board, including patronage numbers, a budget update, and an update about the crosswalk in front of the library on Main Street.

h. **RK MacDonald Nursing Home**

Councillor MacLellan provided an update about the RK board.

9. **Community Events**

The following community events were highlighted:

- 55+ Games are coming in August - looking for volunteers and participants; registration is open until July 1st.
- Canada Day celebrations coming up
- Show and Shine coming up in Havre Boucher; looking to include a community expo
- Mini Trail Community Centre Canada Day celebrations also planned
- Art Fair opening
- Acadian - Mik'maq
- Chez Delaurliers
- Heather Fun DAys
- Paqtnkek Pow Wow Sept
- St. Andrews Chase the Ace
- Pickleball continuing at various community centres in the community.
- Tuesday June 25th is wrap-up for Nitap Program at Paqtnkek

10. **Staff Reports**

Mr. Horne noted that the monthly RCMP report was in the agenda for the Committee's information.

11. **Additions to the Agenda**

There were no additions to the agenda.

12. **In Camera Items**

Moved By Councillor Deveau

Seconded By Deputy Warden Stewart

That the Committee of the Whole Meeting be adjourned to an In-Camera Session to discuss the Acquisition, Sale, Lease, and Security of Municipal Property, Legal Advice, Setting a Minimum Price for Tax Sale, and Contract Negotiations at 7:02 pm.

Motion Carried

Moved By Councillor Corbett

Seconded By Councillor MacFarlane

That the in-camera session be adjourned at 7:39 pm.

Motion Carried

Moved By Councillor Chisholm

Seconded By Councillor Deveau

The Committee recommends that Council set the minimum bids for and approve a tender for properties by Tax Sale as proposed.

Motion Carried

13. **Adjournment**

That the Committee of the Whole meeting be adjourned at 7:40 pm.

Warden Owen McCarron

Glenn Horne, Municipal Clerk/Treasurer

1. MUNICIPALITY ROLES AND RESPONSIBILITIES

The Municipality is responsible for hiring an MPAL staff person (the “MPAL Staff”) and development, implementation and monitoring of a comprehensive Municipality” wide plan to increase physical activity in the Municipality (the “Plan”).

Specific responsibilities of the Municipality are to:

- 1.1. Identify a supervisor in the Municipality to provide leadership and management of the Plan.
- 1.2. Develop the job description and hiring process for the MPAL Staff in partnership with staff of the Department, and in accordance with the guiding principles set out in Schedule “B”.
- 1.3. Hire and be the employer of the MPAL Staff.
- 1.4. Develop a written planning process, with assistance from the Department, which identifies key tasks such as managing the planning process, gathering information and best practices, Municipality consultation, communication with other Municipality staff and elected officials, involvement by Municipality partners and a time line that concludes with council approval of the Plan.
- 1.5. Submit the written planning process to the Communities, Sport and Recreation Regional Office of the Department within three (3) months of the date the MPAL Staff is hired.
- 1.6. Develop partnerships as needed, with adjacent municipal units, health, education, related organizations and local business.
- 1.7. Lead implementation and evaluation of the Plan, working with local partners and based on available resources.
- 1.8. Ensure the Plan follows the principles set out in Schedule “A”, subject to any amendments to Schedule “A”, and in particular addresses the priorities of the Department which may be updated by the Department from time to time (with six months’ notice), but currently includes: the integration of less-structured physical movement in bouts throughout the day.
- 1.9. Design the Plan to contribute to the following outcomes:
 - A. Social supports for walking, for example community mobilization of volunteers to create social networks that support walking and leveraging campaigns to impact social norms regarding walking.

- B. Physical environment supports for walking in the natural or man made environment, for example stairwell enhancements or building or improving trails, sidewalks and crosswalks.
 - C. Social supports for other less structured movement, for example community mobilization of volunteers to create social networks that support movement that can easily be incorporated into daily life (e.g. cycling, active play) and leveraging campaigns to impact social norms.
 - D. Physical environment supports for other less structured movement, for example changes to the natural and man made environment that support movement that can easily be incorporated into daily life (e.g. play boxes, community gardens, painted games and bike lanes).
 - E. Policies to support movement, for example, written policies to encourage movement through recreation access, walking meetings and active transportation.
- 1.10. Seek input and feedback from the Department on drafts of the Plan on a timely basis.
 - 1.11. Prepare an annual report on progress towards outlined outcomes (see 1.9), including annual achievements and financial expenditures, to be submitted to the Department in accordance with clause 7.1.
 - 1.12. Participate in provincially sponsored monitoring of the MPAL program in consultation with the Department.
 - 1.13. Participate in provincially and regionally sponsored training and networking events.
 - 1.14. Recognize the Department's contribution to the program in promotional coverage of the Plan.
 - 1.15. Monitor and refresh the Plan after every five years.

2. DEPARTMENTAL ROLES AND RESPONSIBILITIES

The Department is responsible for assisting the Municipality with development, implementation and evaluation of the Plan.

Specific responsibilities of the Department are to:

- 2.1. Assist and support the municipality with the staffing process for the MPAL program, including but not limited to developing the job description and selection criteria and participating in the selection committee as required. The Department will review and approve the hiring process and job description before the position is posted.
- 2.2. The Department is not and shall not be deemed to be the employer of the MPAL staff.

- 2.3. Provide consultation, technical advice and support to elected and appointed officials on the Plan.
- 2.4. Provide orientation, training and resource materials on the MPAL program and new and emerging trends that effect physical activity and movement.
- 2.5. Coordinate opportunities for sharing between Municipality units on a regional and provincial basis.
- 2.6. Provide opportunity to apply for funding to support some elements of Plan development, implementation and local monitoring and evaluation.
- 2.7. Inform the Municipality about provincial government policies and programs that affect physical activity.
- 2.8. Provide a template for the annual reporting process, including progress on the Plan and a financial statement.
- 2.9. Coordinate monitoring for the MPAL program.
- 2.10. Provide funding in accordance with Section 4 of this Agreement.

3. TERM

- 3.1. The term of this Agreement will commence on April 1, 2019 and expire on March 31, 2024 or on such earlier date as the Agreement may be terminated pursuant to subsection 5.1 or 5.2.
- 3.2. The Agreement may be renewed with the mutual written consent of both Parties.

4. FUNDING

- 4.1. The Department will make available, subject to the terms of this Agreement, funding in the amount of \$25,000.00 per fiscal year, to be pro-rated for terms that commence later than April 1st of a given year, such funding to be used towards the salary, benefits, professional development and travel (“Salary and Benefits”) of the MPAL Staff to develop and implement the Plan for the MPAL Program.
- 4.2. The annual funding amount in Section 4.1 is to be paid as follows:
 - (a) In the first year of the agreement, 80% of the annual funding amount, pro-rated if applicable, on the start date of employment of the MPAL staff;
 - (b) 20% of the initial year funding amount by January 31st of the applicable fiscal year, provided that if the agreement is signed after January 31st, then the total pro-

rated amount for the initial year shall be paid on the start date of employment of the MPAL staff;

- (c) Subject to 4.4, in subsequent years of the Agreement, 80% of the annual funding amount will be paid following the receipt and approval of the annual report, and the remaining 20 % by January 31st.
- 4.3. The Municipality agrees to make contribution of a minimum of \$20,000 per fiscal year, toward the Salary and Benefits, professional development and travel of the MPAL Staff for the MPAL Program each year of the Agreement. The contribution will be pro-rated for terms that commence later than April 1st of a given year.
- 4.4. The payment of funds by the Department is contingent upon receipt of the Annual Report from the Municipality as set out in clause 7.2.
- 4.5. The Department's obligation to pay money to the Municipality under this Agreement is subject to an annual appropriation being available in the fiscal year of the province during which the payment becomes due.
- 4.6. The Municipality agrees that the annual funding amount shall be adjusted and pro-rated based on the actual cost of the Salary and Benefits of the MPAL Staff in a given year at the Department's discretion.
- 4.7. The Municipality agrees that if a surplus of funds remains at the end of the term of this Agreement, the funds will be dispersed in the manner agreed to by the Department.

5. TERMINATION

- 5.1. In the event that the Municipality fails to keep, observe or perform any of the other terms, conditions or covenants herein contained or allows such default to continue for ten (10) days after notice of such default has been given to the Municipality, the Department may terminate this Agreement by giving forty-five (45) days' notice in writing.
- 5.2. Notwithstanding subsection 5.1, either party may terminate this Agreement at any time by giving at least six (6) months notice.
- 5.3. The Municipality, as employer of the MPAL Staff, is responsible for any amounts owing to the MPAL Staff on or after termination of this Agreement for any reason.

6. NOTICE

- 6.1. Throughout the Term of this Agreement, all notices and communications in connection with this Agreement are to be addressed to:

The Department

Elaine Shelton
 Manager, Physical Activity
 Communities, Culture and Heritage
 3rd Floor 1741 Brunswick Street
 PO Box 456 Stn Central
 Halifax NS B3J 2R5

The Municipality

Marlene Melanson
 285 Beech Hill Road
 RR6 STN Main
 Antigonish, NS B2G 0B4

7. RECORDS

- 7.1. The Municipality agrees to maintain records and program documentation for the MPAL program satisfactory to the Department during the Term of and for a period of seven (7) years from the Termination of this Agreement. In order for the Department to monitor the quality of services performed, the Municipality agrees to permit the Department full access to all records, accounts and facilities related to the program and to meet with members of staff of the program at mutually agreeable times.
- 7.2. The Municipality shall provide the Department with a copy of an annual report related to the program, following the template provided by the Department, no later than May 31st of each year.

8. GENERAL

- 8.1. This Agreement may be amended by the parties by agreement in writing, with the exception that the Department may unilaterally amend the program plan outlined in Schedule "A" and the priority listed in clause 1.8. If the Department amends the plan principles or priorities it will provide six months' notice of the upcoming change and will work with the Municipality to develop an appropriate transition plan.
- 8.2. If anything is required to be done by the Department pursuant to this Agreement, it may be done by anyone duly authorized to act on the Department's behalf.
- 8.3. The Municipality shall not assign or subcontract this Agreement or any part thereof prior to obtaining the written consent of the Department, whose consent may be withheld for any reason.
- 8.4. The Municipality is acting as an independent contractor in the performance of this Agreement and shall not be deemed to be an employee, agent or in a joint venture with the province.
- 8.5. The Municipality acknowledges that the Department is subject to Nova Scotia's Freedom of Information and Protection of Privacy Act and that this Agreement or portions of it are subject to disclosure in accordance with the provisions of that Act.

IN WITNESS WHEREOF the parties hereto have caused this AGREEMENT to be properly executed on the dates hereinafter set forth.

SIGNED, SEALED AND DELIVERED)

in the presence of)

Witness

Witness

) **HER MAJESTY THE QUEEN** in right of the
) Province of Nova Scotia as represented in this
) behalf by the Department of Communities,
) Culture and Heritage
)
)
)

) _____
) Per:
)
) _____
) Date
)

) **MUNICIPALITY OF THE COUNTY OF**
) **ANTIGONISH**
)

) _____
) Per: Owen McCarron, Warden
)
) _____
) Date

Schedule “A” PLAN PRINCIPLES

The following principles should guide the development of Municipality wide plans to increase physical activity and decrease sedentary behaviour. It is expected that each plan will show how each principle is addressed:

Priority Principles

1. **Focus on populations that are less active or sedentary:** Moving sedentary people from light or no activity to a point where they accumulate more activity is considered an important gain from a population perspective. Achieving the recommended movement guidelines is better but some activity is better than none. Small amounts of movement integrated throughout the day count. Groups for consideration include the less active population in general, the aging population (45 years+), adolescents, females in these specific age groups.
2. **Equity:** Eliminate disparities in access to physical activity opportunities and reduce social and health inequities that arise as a result of factors such as geography, ethnicity, gender, and socio-economic status by supporting groups with inequitable access to physical activity resources. Priority groups may vary depending on the Municipality.

Additional Principles

3. **Comprehensive and cross setting:** Use multiple strategies and multi-level interventions to address factors influencing movement behavior at the policy, individual, social and physical environment, levels. This includes physical activity in settings other than recreation such as active transportation, work or school and the home environment.
4. **Partnerships:** Invite relevant sectors of society to collaborate in promoting movement and creating an active Municipality. Potential partners include government and non-government organizations, health, Municipality services, justice, schools, Municipality groups, and business, at all levels. Successful Municipality wide approaches often include focus on key settings.
5. **Whole of Municipal Government:** Integrate physical activity and the creation of active communities into the existing planning and decision-making processes of all relevant operational areas in the local government. Use physical activity to meet Municipality objectives by linking physical activity plans to other municipal/band strategies and aligning physical activity plans with the priorities of other sectors.
6. **Sustainable:** Seek political, organizational, and financial commitment from active Municipality partners for long-term physical activity approaches.
7. **Municipality Involvement:** Involve local residents in creating active Communities and make it easy for people to participate in Municipality consultations, planning, and implementation activities.

Execution Copy

- 8. Evidence-Informed and Effective:** Use the best available evidence of what works to inform decisions in policy, planning, and practice.
- 9. Tailored to the Municipality:** Adapt physical activity interventions to the local context and ensure that existing Municipality assets are used where appropriate.
- 10. Whole Population Reach:** Design physical activity interventions and approaches to reach as many people as possible while recognizing that some groups need special attention. Use a life-course approach to address the needs of people in various phases of human development i.e. children, youth, families, adults, the aging population and elders.
- 11. Capacity Building:** Build the commitment, skills, and knowledge of active Municipality leaders and partners at all levels through training in physical activity interventions.

SCHEDULE “B”**MPAL STAFF POSITION PRINCIPLES**

1. The MPAL staff position (the “MPAL Staff”) will work in cooperation with appropriate Municipality staff to use the Plan to identify actions expected by a range of staff or elected officials. For example, public works staff may need to salt sidewalks at a different time, or the CAO or Band manager may need to talk with the School Board Superintendent or Education Director about Municipality use of schools.
2. Cooperation with other Municipality departments and staff (such as recreation, planning, tourism, health, education etc.) is essential.
3. The MPAL Staff is not intended to replace or duplicate ordinary functions of the Municipality recreation department. Some latitude may be given to establish the basic functions of a recreation department where none currently exists, but the priority will remain physical activity outcomes.
4. The duties of the MPAL Staff should reflect the diversity of the Plan in terms of requiring multiple actions covering policy development, program development, public awareness and changes to the social and built environments.
5. The MPAL Staff can be expected to play a fair and equal role with Municipality-wide priorities from time to time.
6. The MPAL Staff is expected to participate in regional physical activity projects and teams.

Antigonish RCMP Monthly Report – 2019/06/01-2019/06/30

Submitted by Sgt. Warren McBeath – 2019/07/05

Occurrence and Crime Reporting

Type of File	Town	County	Paqtnkek	Totals
Crime against Person	32	20	16	68
Crime against Property	20	19	8	47
Impaired Driving	1	12	0	13
Traffic Collisions	8	20	0	28
Traffic Offences	16	125	2	143
Checkpoints	1	8	0	9
911 Act-Offences Only	8	10	1	19
Other Municipal	2	0	0	2
Other Provincial	26	17	3	46
Other Criminal Code	8	9	3	20
Assist Other Gov't Agency	7	3	0	10
Assist GP/Crime Prevention	39	34	1	74
Total Calls for Service	168	277	34	479

Notable Events:

Local area high school graduations were held during the last week of June and there was little to no impact on policing services. Event planning for high school graduations is very well orchestrated by involved parent groups and I am very pleased to say that this is an excellent tradition that has been passed on over the years.

The Antigonish Town and County Crime Prevention Association held their annual Bicycle Rodeo on June 15th at the Antigonish Mall. This was a successful event and a group photo appeared in the Casket newspaper last week.

The Annual bicycle rodeo in Paqtnkek is scheduled for July 17th.

There were two traffic-related fatalities in June –one on Highway 7 where a vehicle crossed the centre line and struck another vehicle. A passenger in one of the vehicles was killed. The second event was an ATV fatality at the Beech Hill Road roundabout. The ATV driver lost control and was ejected into the middle of the traffic circle, suffering fatal injuries.

Planning has continued for several upcoming major events including the Highland Games, Riverside Speedway Races, Nova Scotia Summer Festival, Senior 55+ Games, St. FX Orientation Week and Homecoming 2019.

Human Resources:

S/Sgt. Mooney is scheduled to start work in Antigonish on July 23rd.

One Constable is now on graduated return to work (light duties) and is working his way back to full operational duties in July.

Cst. Brad Beadman transferred to Middle Musquodoboit Detachment in Halifax District at the end of May, his replacement will be Cst. Francis Courtemanche from Lower Sackville.

Cst. Courtemanche is scheduled to start work in the middle of August.

As always, I am available at any time to meet or make presentations to your respective Council.

Regards,



Sgt. Warren McBeath
Acting District Commander
Antigonish RCMP
902-863-6500
warren.mcbeath@rcmp-grc.gc.ca