



COUNCIL MEETING AGENDA
Tuesday, March 17, 2015 @ 7:30 pm
Municipal Administration Centre (Council Chambers)

- 1) Call to Order – Chairman, Warden Russell Boucher
- 2) Approval of Agenda
- 3) Approval of Municipal Council Minutes of February 17, 2015
- 4) Business Arising from Minutes
- 5) Public Hearings
 - i. Special Events By-law
 - ii. Amendments to the Antigonish Fringe MPS/Land Use By-law
- 6) Presentation(s)
 - i. Lise – ACALA Update
- 7) Correspondence
 - i. Provincial Director of Planning – Fringe MPS/LUB Referred to Minister
- 8) Committee Reports
 - i. Committee of the Whole – March 11, 2015
 - ii. Committee of the Whole – March 17, 2015 (Will be provided at the meeting)
- 9) Motion(s)
 - i. None
- 10) Reports from Individual Council Members on Outside Boards, Committees, and Commissions
- 11) Miscellaneous Business
- 12) Adjournment



MUNICIPALITY OF THE COUNTY OF ANTIGONISH

Municipal Council Meeting - Minutes

Tuesday, February 17, 2015

7:30 to 9:00 pm

Present: Warden Russell Boucher, Chairperson
Deputy Warden Owen McCarron

Councillors: Hugh Stewart Bill MacFarlane
Mary MacLellan Vaughan Chisholm
Angus Bowie Rémi Deveau

Also present: Glenn Horne, Municipal Clerk/Treasurer
Beth Schumacher, Deputy Clerk
Adam Rodgers, Solicitor – Boudrot & Rodgers Law Firm
Shannon Long, Constituency Assistant, Antigonish MLA
Corey LeBlanc, Antigonish Casket
Matt Draper, The Reporter
Gallery

Regrets: Councillor Pierre Boucher; Councillor Donnie MacDonald

The meeting was called to order at 7:39 by the Chair, Warden Russell Boucher.

APPROVAL OF AGENDA

Warden Boucher called for any additions or deletions to the agenda. Mr. Horne noted that an additional piece of correspondence had been received, which was added as item 8) iv. Item 13, Legal advice eligible for solicitor client privilege, was removed.

Min #2015-019 (Approval of Agenda)

MOVED by Deputy Warden McCarron, SECONDED by Councillor Bowie, that the agenda be approved as amended. Motion carried.

APPROVAL OF MINUTES

Warden Boucher called for the approval of the Municipal Council Minutes of January 20, 2015.

Min #2015-020 (Approval of January Minutes)

MOVED by Councillor MacFarlane, SECONDED by Councillor MacLellan, that the Municipal Council Minutes of January 20, 2015 be approved. Motion carried.

Warden Boucher called for the approval of the Special Municipal Council Minutes of February 4, 2015.

Min #2015-021 (Approval of February Special Council Minutes)

MOVED by Councillor Deveau, SECONDED by Councillor MacFarlane, that the Special Municipal Council Minutes of February 4, 2015 be approved. Motion carried.

PRESENTATIONS

VON

Dr. Roger Porter began by outlining the model embraced by VON – “Health Starts At Home” – and asked Council to consider circumstances and vulnerabilities leading to situations where individuals require assistance. Services provided by VON to individuals in the community include check-in services, socialization opportunities, hot meal delivery, and caregiver relief. Demand for services is expected to increase due to changing demographics, and VON is hoping to be able to extend services further into the county.

Ms. Anne Isherwood then provided further detail about the extent of the services provided by VON in the last year. This included 4500 hot meals provided by Meals on Wheels in the area in the last year, to clients in both the town and county. The assisted transportation program provided 320 rides last year, and the adult day program had 600 visits in the past year. The call-minder service, which provides computerized reminders for medications, made 20,000 calls last year. Other services provided locally include income tax assistance, and Lifeline support. Overall, VON Antigonish logged 3300 hours of time contributed by its volunteers in the last year.

Moving forward, the organization is looking to expand its Meals on Wheels program further into the County, and is planning on using pilot programs in selected communities. Community centres with industrial-grade kitchens will be hubs for such pilots, with volunteers being requested for food prep and delivery.

Dr. Porter and Ms. Isherwood were thanked for their presentation.

Antigonish Community Transit Society (ACTS)

Jerome Grant, Chair of the Antigonish Community Transit Society (ACTS), began by noting that the six-month pilot for introducing a transit system to Antigonish Town and County was six weeks away from completion. Despite some challenges, the project has been well-received in the community and has been experiencing growing ridership and an on-going evolution in response to feedback.

Ms. Alida Campbell, Project Manager, then provided an overview of the project, service changes that have taken place over the course of the pilot, and some statistics collected over the past several months. While the inability to provide a charter component from the onset, as well as lower-than-projected ridership from St. FX students posed some financial challenges to the project, community donations, sponsorship and support has offset this and allowed the operation to proceed within budget. The project has resulted in the creation of seven (7) jobs within the community (Project Manager and drivers).

Modifications have been made to three of the county routes, to minimize operating expenses while maintaining services levels to those areas, through the use of a dial-a-ride model utilizing a local taxi company subsidized to the ACT fare for the client. While the county bus would still be sent on these runs if the number of customers exceeded taxi capacity, this model allows the bus to be utilized for other purposes, such as future charter opportunities. Alida noted that she had been speaking with Marlene (County Recreation Director) about future opportunities to use the bus to assist in transporting County Recreation program participants.

The bus service has recently started a Saturday route within the town, and a UARB license amendment under consideration proposes to add a Tuesday evening express town route and allow

provisions for local charter services. The hope is that local groups will look to charter the bus for trips around the county, including local beaches, trails, and the Keppoch.

Discussion followed. Mr. Grant and Ms. Campbell were thanked for their presentations.

CORRESPONDENCE

Correspondence has been received from the following:

1. New Environmental Assessment Registration – Brierly Brook Quarry
2. John Bain (EDPC) – Review of the Nova Scotia Municipal Affairs Working Group on Building Officials’ Training and Education Interim Report
3. Alfred and Anne Marie Benoit – Petition to DTR re: Request to pave the Pomquet Lake Road
4. Pictou-Antigonish Regional Library to Hon. Diana Whalen, Minister of Finance re: proposal to eliminate rebates for the provincial portion of the HST on printed books.

COMMITTEE REPORTS

Committee of the Whole Report – February 4, 2015

Min #2015-022 (Inter-Municipal Agreement)

MOVED by Deputy Warden McCarron and seconded by Councillor MacFarlane that the Inter-Municipal Agreement Policy be approved as presented. Motion Carried.

Min #2015-023 (Highway 104 Toll Letter)

MOVED by Councillor Bowie and seconded by Councillor MacFarlane that Municipal Council direct staff to draft a letter to the Department of Transportation and Infrastructure Renewal stating Council’s support for the use of tolls on Highway 104 for the stretch from Sutherland’s River to the Canso Causeway, should that expedite roadway improvements, including highway twinning, for the purpose of driver safety. Motion Carried.

Min #2015-024 (Pomquet Development Society Letter of Support)

MOVED by Councillor Deveau and seconded by Councillor MacFarlane that Municipal Council provide a letter of support to the Pomquet Development Society for their efforts in constructing a new community centre. Motion carried.

Committee of the Whole Report – February 17, 2015

Min #2015-025 (Antigonish Golf and Country Club)

MOVED by Councillor MacFarlane and seconded by Councillor Bowie that the Antigonish Golf and Country Club be granted non-profit tax exempt status. Motion carried.

Min #2015-026 (Heatherton Development Cultural and Wellness Association)

MOVED by Councillor Bowie and seconded by Councillor Deveau that the Heatherton Development Cultural and Wellness Association be granted non-profit tax exempt status. Motion carried.

Min #2015-027 (AMANS Spring Conference)

MOVED by Deputy Warden McCarron and seconded by Councillor MacFarlane that Municipal Council provide sponsorship in the amount of \$1000 for the Spring AMANS

conference. Motion carried.

Min #2015-028 (Keppoch Fun Day Insurance)

MOVED by Councillor Stewart and seconded by Councillor Chisholm that Municipal Council approve the request from Positive Action for Keppoch to contribute half of the insurance costs for Keppoch Fun Day, in the amount of \$425. Motion carried.

Min #2015-029 (Volunteer Fire Department Registrations)

MOVED by Councillor MacLellan and seconded by Councillor Deveau that Municipal Council approve the registrations of the Auld's Cove Volunteer Fire Department, the North Shore Volunteer Fire Department, the Havre Boucher and District #9 Volunteer Fire Department, the St. Andrews Volunteer Fire Department, and the Antigonish Volunteer Fire Department. Motion carried.

Min #2015-030 (New Glasgow Music Festival Program)

MOVED by Councillor Chisholm and seconded by Councillor Stewart that Municipal Council proceeds with purchasing a full-page ad at a cost of \$135 in the 2015 New Glasgow Music Festival Program. Motion carried.

Min #2015-031 (Special Events By-law)

MOVED by Councillor MacFarlane and seconded by Councillor Deveau that Municipal Council approve the Special Events By-law on first reading, as amended to change the definition of "large" (Part 4(1)(e) from five hundred (500) to seven hundred and fifty (750). Motion carried.. Motion carried.

Min #2015-032 (Festival Antigonish Kilted Fundraiser)

MOVED by Councillor Bowie and seconded by Councillor Deveau that Municipal Council approve a sponsorship of the Festival Antigonish Kilted Fundraiser for \$400. Motion carried.

Min #2015-033 (Municipal Office Lobby Tender)

MOVED by Councillor Chisholm and seconded by Councillor MacLellan that Municipal Council award the tender for renovations to the Municipal Office lobby to Tate Construction. Motion carried.

MOTIONS

Second Reading of Amendments to the By-law Respecting the Regulation of Discharges to the Public Sewer System

The proposed amendments were developed using a sewer use model by-law from the Department of Municipal Affairs, with input from Department of Environment. The amendments are intended to update the Municipality's regulations concerning sewer systems, disposal of waste and discharges into the sanitary sewer. The existing By-law has been in place since the early 1980s with few changes. Since the by-law is based on provincial model, it is more likely to align closely with by-laws across the province and in the surrounding region. In accordance with Section 168(2) of the Municipal Government Act, notice of intent to pass this by-law at tonight's meeting was advertised in the Casket on February 4, 2015.

Min #2015-034 (Sewer By-law)

MOVED by Councillor Deveau and seconded by Councillor Stewart that Municipal Council give second reading to the proposed amendments to the by-law respecting the regulation of discharges to the public sewer system. Motion carried.

UPDATES/REPORTS FROM INDIVIDUAL COUNCIL MEMBERS

Councillor MacLellan reported that she had attended:

- Two library meetings
- A planning audit meeting
- The Strait Region UNSM meeting in Port Hawkesbury

Councillor Deveau reported that he had attended:

- A special board meeting for Crime Prevention
- The Pomquet Winter Carnival

Councillor Bowie reported that he had attended:

- An Antigonish Community Transit board meeting
- A fundraising event at the Heatherton School

Deputy Warden McCarron reported that he had attended:

- A Joint (Town/County) Chamber of Commerce meeting
- The African Heritage Month Celebration at the Antigonish Library

Councillor MacFarlane reported that he had attended:

- The aquaculture conference in Halifax

Warden Boucher reported that he had attended:

- The Strait Region UNSM meeting in Port Hawkesbury
- The aquaculture conference in Halifax
- A meeting of the Working Group on Building Officials' Training

MISCELLANEOUS BUSINESS

On Friday, February 20th at 4:30pm the People's Place Library will be formally acknowledged for winning the Great Public Spaces category of the Canadian Institute of Planner's Great Places in Canada contest.

MOTION TO ADJOURN

Min #2015-035 (Motion to Adjourn)

MOVED by Councillor Bowie and seconded by Councillor Chisholm that the meeting adjourn at 8:47. Motion carried.

Warden Russell Boucher

Glenn Horne, Municipal Clerk/Treasurer

Overview of ACALA's Project Activities: 2014 to 2015
Materials for the Warden Boucher and County Councillors

Project: Project Description	Funder(s)	Learners to Date	Staffing
<p>Adult Learning and Training – GED Prep This is a program designed to prepare Adult Learning Program (ALP) Level III learners with the skills necessary to progress to ALP Level IV or to prepare to write the GEDs (high school equivalency). It is a three day and one evening/morning a week program delivered by one instructor at the People's Place Library and one outreach instructor. The program operates in Antigonish, St. Andrews, and Monastery and through the brown envelope option for learners who cannot attend classes on a regular basis. To be eligible for this program, learners have to test at a grade nine equivalence or above. The instructors integrate the development of the nine literacy and essential skills necessary for life, learning and work into their program content. Often learners are preparing to gain employment or to go on to study at NSCC or university.</p>	Nova Scotia Department of Labour and Advanced Education (LAE) Nova Scotia School of Adult Learning (NSSAL)	18	Florence MacEachern Mary Van den Heuvel
<p>Learning for Life This is a program designed to prepare ALP Level I/II learners with the skills necessary to enrol in the Adult Learning and Training Program. It is delivered three days a week by two instructors at the People's Place Library. The Learning for Life Program (L4L) runs the course of the regular school year for 40 weeks. The instructors use the ALP curriculum Level I/II and integrate the nine literacy and essential skills for life, learning and work into program content and delivery. The days are broken up into subject areas and special project time. The program also incorporates the development of social interaction, personal management and applied learning skills. Computers are integrated into class work when appropriate. The learners in this program often experience a range of challenges including learning disabilities, blindness, cerebral palsy, brain injury and other health issues.</p>	LAE NSSAL	10	Andrew Stalker Kathryn Collicott
<p>General Literacy and Specific Subjects (ESL) The network administrator/tutor coordinator also arranges for Level I/II/III and ESL learners to receive one-on-one time or small group classes with instructors and trained volunteers. This program runs for 40 weeks under their direct supervision; for some learners enrollment in this option is a pre-cursor to enrolment in the other upgrading programs. The tutors/instructors meet with learners from 2 to 8 hours a week on flexible schedules, Monday to Friday. Tutors use ALP Level I/II/III curricula and other LAE approved resources.</p>	LAE	22	Lise de Villiers Thea Huard Joe Crossman Community volunteers

Overview of ACALA's Project Activities: 2014 to 2015
Materials for the Warden Boucher and County Councillors

<p>Family Literacy – Antigonish Parents come together one afternoon a week for 29 weeks to create a newsletter. They model the format of this publication on a local weekly newsletter, the Highland Heart. They choose to interview a community member from and cover the services of a community organization each month for the front page. They learn every aspect of the creation, publication, and distribution of these newsletters with the support and mentoring of ACALA staff. Every year ACALA hosts a family writing contest. A younger and an older family member collaborate on writing a story based on a yearly theme. Classroom teachers in the local schools often include the contest as part of their language arts classes.</p>	LAE	31 families	Kathryn Collicott Joe Crossman
<p>Family Literacy –Paqtnkek An Elder and her niece are working to bring the Mi'kmaq language and culture back to the reserve by encouraging parents to be the first teachers in the home. ACALA staff support their project by helping them create texts, DVDs and online classes to supplement the program that is currently running in the Paqtnkek Pre-School and Day Care Centres. The Chief and Band Council are fully behind the project and have designated a full time staff person trained by ACALATV staff to create videos for the online lessons linked to the Paqtnkek web site.</p>	Family Literacy Initiative Endowment Fund	15 families	Mary Imelda Lafford Charlotte Lafford Mary Van den Heuvel Lise de Villiers Phil Girvan
<p>Bridging to Employment: Career Specific (BECS) BECS is a workforce literacy project involving a partnership between NSSAL, Community Services and the Career Resource Centre. Over 60 participants are screened, 45 are screened and assessed and 24 are enrolled in groups of 12 for 2 – 18 week interventions. The 24 eligible learners (ALP Levels I/II/III) are provided with literacy and essential skill enhancement and work experience for the purpose of attachment to employment. The project is designed for the motivated unemployed and underemployed in the Antigonish area who have moderate to severe barriers to employment. The program provides participants with essential literacy training, numeracy and computer skills, employability skills, and work-related certificates targeted to specific career sectors that have been identified as having good prospects for employment in the Antigonish region. What makes the program unique is that it links participants to Antigonish-based employers within those targeted career sectors through job placements which match participant career interests. (An outside consultant conducted a process evaluation of the BECS program and determined that it is a model for other organizations to use across the province. Our success rate is 70% + attachment to long term work.)</p>	LAE NS Department of Community Services (DCS)	24 Learners 45 assessed	Rhonda McCarron Joe Crossman Lise de Villiers Kathryn Collicott

Overview of ACALA's Project Activities: 2014 to 2015
Materials for the Warden Boucher and County Councillors

<p>Career Specific: Employment Preparation The purpose of the Career Specific Employment Preparation (CSEP) Project is to integrate 20 participants, largely youth, into sustainable employment. Through the screening and assessment process for BECS, we have determined that another 20 participants referred by community services require a different sort of combined skill development and work experience intervention. They are low skilled and require an intensive job specific, essential skills and employability skills enhancement to become employable as well as work exposure and work experience. They either lack a high school equivalence and employers won't hire them, or they have already received job related credentials from a recognized institution but do not have successful employment histories.</p>	NS Department of Community Services	20	Same team as BECS Florence MacEachern Andrew Stalker
<p>Digital Story Telling Through a partnership between the Antigonish County Adult Learning Association (ACALA) and the Canadian Mental Health Association, Halifax/Dartmouth Branch, first voice individuals access the software and hardware they need to produce short videos they have scripted themselves. In Antigonish 10 persons from the following groups are currently going through the digital story telling training and process: Creative Wellness: Friendship Corner, Antigonish Mental Health Support and Awareness Group, and the Views from the Bench Crew. In HRM 10 mental health consumers are going through a similar process. The stories will be aired on Eastlink Cable TV province wide.</p>	Mental Health Consumer-Led Initiative Grant NS Department of Health and Wellness	20 (10 local)	Stacy Doiron Lise de Villiers ACALATV Learner Crew
<p>The Park Bench Players and Beyond (2nd year) Views from the Bench The project is a continuation of the first year's project. This year the trained ACALATV crew will create 12 new episodes of the Views From the Bench Show. The project is an opportunity for learners to engage in work exposure opportunities. The series will be shown on Eastlink Cable TV The show gives individuals living with mental illness a platform to explore their first hand experiences and the means to educate the public about mental health issues. Through a grant from the Robert Pope Foundation, two episodes will explore the intersection between living with a chronic mental illness and coping with the diagnosis of cancer.</p>	Mental Health and Addictions Community Grants, NS Department of Health and Wellness Robert Pope Foundation	22	Lise de Villiers Peter Murphy Kevin Briand Stacy Doiron ACALATV Learner Crew
<p>Regional Hub Host and Convenor (over two years) ACALATV This is the second year, ACALA has been the community host for a hub convenor employed by the Community Sector Council. Phil provides representatives from a</p>	Community Sector Council of Nova Scotia	1	Lise de Villiers Phil Girvan Gavin Fraser (summer)

Overview of ACALA's Project Activities: 2014 to 2015
Materials for the Warden Boucher and County Councillors

<p>wide variety of non-profit groups with professional development workshops and networking opportunities. GASHA has contracted ACALATV to produce health equity videos.</p>	(GASHA)		student)
<p>Seniors Program: Food for Thought The project will begin this spring. 10 seniors, who are also accomplished cooks, will assume leadership and mentorship roles within the communities of Maryvale, Lakevale, Heatherton/Havre Boucher, Upper Big Tracadie/Monastery. The focus on human nutrition provides a venue for relaxed yet animated information sharing, and it provides an opportunity for isolated seniors to connect with others. At the same time, health and wellness is promoted through healthy eating practices. This project will support the independence of seniors in the home communities who do not regularly participate in workshops offered by the Guysborough Antigonish Strait Health Authority (GASHA). In Antigonish Town the project will also support the efforts of a newly formed multicultural society to promote cross-cultural sharing through a summer food fair; one mentor is from the Indian Community and one mentor is from the African Canadian community. The project will enhance the Ways to Wellness Program offered by GASHA. It will also give Antigonish County Adult Learning Association staff opportunities to work with individual seniors to fulfill their personal learning goals. The involvement of the Human Nutrition Department of St. Francis Xavier (StFX) University will provide the community mentors with nutrition and research expertise. An assessment undertaken by an honours student under the direction of Dr. Laura Gougeon will also provide them with evidence concerning the effectiveness of project activities to promote healthy eating and improved health outcomes.</p>	<p>Nova Scotia Department of Seniors: Proposal for Positive Aging Grant</p>	<p>10 mentors</p>	<p>Community Mentors ACALA Facilitator to be determined</p>

- NOTE: On average, ACALA staff work with 170+ learners every year to provide them with training in Literacy and Essential Skills through academic upgrading, workforce literacy or non-formal learning opportunities. The Government of Canada has identified nine essential skills needed for work, learning and life. These skills are the foundation for learning all other skills, and they help people evolve with their jobs and adapt to workplace change. **The nine essential skills are: Reading, Document Use, Numeracy, Writing, Oral Communication, Working With Others, Thinking, Computer Use and Continuous Learning.**
- We are in need of the continued annual support of the Town and the County as we are currently experiencing funding cutbacks. In addition, many of our non-governmental funders look for indications of in-kind and cash support from the community. ACALA has been serving and responding to the learning needs of Antigonish residents for the past 20 years, and hope to be able to continue to do so.



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09-14-0012

February 26, 2015

Mr. Glenn Horne
Municipal Clerk / Treasurer
Municipality of the County of Antigonish
285 Beech Hill Road
Antigonish, NS B2G 0B4

Dear Mr. Horne:

**Re: New Antigonish Fringe Municipal Planning Strategy and Land Use By-law
Approved by Council: January 20, 2015 – Matter Referred to Minister**

The Antigonish Fringe Municipal Planning Strategy and Land Use By-law were adopted at a meeting of the Antigonish County Council held on January 20, 2015. I have reviewed the documents pursuant to Section 208 of the *Municipal Government Act* and have determined that some of documents appear to conflict with the Statement of Provincial Interest dealing with Flood Risk Areas and therefore are subject to the approval of the Minister of Municipal Affairs.

Section 208(3) states that where it has been determined that the planning documents may not be reasonably consistent with an applicable Statement of Provincial Interest the planning documents are subject to the Minister's approval. The Municipal Planning Strategy contains Policy that enables single family dwellings to be located within the flood way as defined by the Canada-Nova Scotia Flood Damage Reduction Program.

The Statement of Provincial Interest pertaining to Flood Risk Areas requires that within the Flood Way of Flood Risk Areas mapped under the Canada-Nova Scotia Flood Damage Reduction Program, development be restricted to uses such as roads, open space uses, utility and service corridors, parking lots and temporary uses. This new Municipal Planning Strategy does not distinguish between the flood way where no dwellings are permitted and the flood fringe where flood-proofed single family dwellings are permitted.

If no decision is made by the Minister within 60 days of the date of this letter, the documents are deemed to be approved on the sixty-first day and the notice requirements of Section 208(7) of the *Municipal Government Act* shall apply.

Yours truly,

Gordon Smith
Provincial Director of Planning

c John Bain, Director of Planning, Eastern District Planning Commission



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GTS/jr

MUNICIPALITY OF THE COUNTY OF ANTIGONISH

TO: MUNICIPAL COUNCIL
FROM: GLENN HORNE, MUNICIPAL CLERK TREASURER
SUBJECT: COMMITTEE OF THE WHOLE REPORT
DATE: MARCH 11, 2015

Committee of the Whole was convened at 6pm on Tuesday, March 3, 2015. The following Councillors were present:

Warden Boucher
Councillor Deveau
Councillor MacLellan
Councillor MacFarlane
Councillor MacDonald
Councillor Boucher
Councillor Bowie
Councillor Stewart
Councillor Chisholm

The following recommendations were made:

Moved by Councillor Stewart and seconded by Councillor Bowie that the Committee recommend that Municipal Council approve supporting the St. FX Women's Curling Team by proceeding with an ad at a cost of \$75 expressing their congratulations and best wishes.

Moved by Councillor Chisholm and seconded by Councillor MacDonald that the Committee recommend that Municipal Council purchase a full-page advertisement for the amount of \$100 in the program being prepared for the Antigonish Lions Club 2015 District N2 Convention.